



SIMON FRASER
UNIVERSITY
AT HARBOUR CENTRE

GERO 801-4 HEALTH POLICY AND APPLIED ISSUES IN GERONTOLOGY

Semester: **Spring, 2004-1**
Instructor: **Dr. Gloria Gutman**
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Location: **Harbour Centre**
Time: **W 9:30-12:20**
Office Hours: **W 1:30-3:30**
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COURSE DESCRIPTION:

Employing a broad concept of health, the aim of this course is to critically analyze both the Canadian health delivery system as it pertains to seniors, and a number of social programs and policies affecting seniors health. This will entail examining linkages between Long Term Care (LTC) and other service sectors as well as comparing programs and services across community, provincial and national boundaries. The course will also address ways in which a wide range of system and individual factors, from population aging, changing demographic and client characteristics to organizational arrangements and provincial and federal regulations, impinge on the roles and responsibilities of the program planner, administrator and environmental designer.

REQUIRED READINGS:

- Gee, E.M. & Gutman, G. (Eds.) (2000). *The overselling of population aging*. Oxford University Press.
- Selected articles and chapters

COURSE REQUIREMENTS:

Course requirements include a seminar presentation, a term paper and a final take home exam. The seminar presentation may take a variety of forms including a personal critique of a selected policy or issue, a debate, or a panel presentation that may include other students and/or outside speakers. A/V materials such as video or audio tapes, film clips or slides may be incorporated into any of these presentations or may be used on a stand alone basis (e.g. your presentation could consist of filmed interviews with policy makers, analysts, service providers or consumers). Student grades will be comprised of the following:

- 1) Seminar presentation(s) - 20%
- 2) Paper requirement - 40%
- 3) Final exam - 40%

REQUIRED READINGS

Week 1 – Introduction (Jan 6)

Course objectives, requirements, overview of topics, format etc. Discussion of what public policy is and who makes it. Discussion of key resources and reference materials.

_____(2001). Who makes public policy? *Health Promotion Atlantic*, p. 13

Government of Canada (2004). Policy Research Initiative [see <http://policyresearch.gc.ca>]

Health Canada (1998, March). Principles of the National Framework on Aging: A policy guide. Ottawa: Division of Aging and Seniors. [Download from http://www.hc-sc.gc.ca/seniors-aines/nfa-cnv/pdf/aging_e.pdf]

Raphael, D (2003) Addressing the social determinants of health in Canada: Bridging the gap between research findings and public policy. *Policy Options*, 35-40.

World Health Organization (2002). *Active Ageing: A policy framework*. Geneva: Ageing and Life Course Program [Download from <http://www.who.int/hpr/ageing/index.htm>]

Week 2 Public policy in a context of population aging (Jan 13)

Clark, P.G. (1993). Moral discourse and public policy in aging: Framing problems, seeking solutions, and “public ethics”. *Canadian Journal on Aging*. 12(4): 485-508.

(*)Gee, E. M. (2000). Population and politics: Voodoo demography, population aging, and Canadian social policy. In Gee, E.M. & Gutman, G. (Eds.) (2000). *The overselling of population aging*. Oxford University Press.

Walker, A. (1993). Intergenerational relations and welfare restructuring: The social construction of an intergenerational problem. In *The changing contract across generations*. Bengtson, V. L., & Achenbaum, W. A. (Eds.), New York, pp. 141-165.

Week 3 Health care in Canada (Jan 20)

Canadian Public Health Association (1996). *Focus on health. Public health in health services restructuring*. Board of Directors issue paper.

Havens, B. (1995). Long-term care diversity within the care continuum. *Canadian Journal on Aging*. 14(2):245-262.

Hollander, M. J. (1996). An overview of continuing care services in Canada (pp.5-15). In M.J. Hollander , *The cost-effectiveness of continuing care services: A critical literature review*. A report prepared for the Division of Aging and Seniors, Health Canada. Victoria, BC: Canadian Policy Research Networks Inc.

Evans, R., & Roos, N.P., (1999). What is right about the Canadian health care system? *Millbank Quarterly*, 77(3) 393-399

Rocheffort, D.A. (1999). Canadian health care and its vulnerabilities. *Millbank Quarterly*, 77(3) 409-414

Week 4 Population aging and health care costs (Jan 27)

(*) Carriere, Y. (2000). Population aging and hospital days. In Gee, E.M. & Gutman, G. (Eds.) (2000). *The overselling of population aging*. Oxford University Press. Pp26-44

Denton, F.T., & Spencer, B.G. (2000). Population aging and its economic costs: a survey of the issues and evidence. *Canadian Journal on Aging* (19), 1, 1-31.

Evans, R. G., McGrail, K.M., Morgan, S.G., Barer, M. & Hertzman, C. (2001). APOCALYPSE NO: Population aging and the future of health care systems. *Canadian Journal on Aging*, 20 (supple.1), 160-191.

Week 5 Public policy and family care of the elderly: Some issues to consider (Feb 3)

Hoskins, I. (1996). Approaches to supporting workers with elder-care responsibilities: similarities and differences in six countries. In *Combining work and elder care: A challenge for now and the future*. International Labor Office. Geneva. pp. 43-60.

Keating, N., Kerr, K., Warren, S., Grace, M., & Wertenberger, D. (1994). Who's the family in family caregiving? *Canadian Journal on Aging*, 13(2):268-287.

(*) Rosenthal, C.J. (2000) Aging Families: Have current changes and challenges been oversold? In: E. Gee & G. Gutman (Eds.) *The overselling of population aging*. Don Mills, ON: Oxford University Press. 45-63.

(*) Martin-Mathews, A. (2000). Intergenerational caregiving: How apocalyptic and dominant demography frame the questions and shape the answers. In: E. Gee & G. Gutman (Eds.) *The overselling of population aging*. Don Mills, ON: Oxford University Press. 64-79.

(*) McDaniel, S.A. (2000). 'What did you ever do for me?' Intergenerational linkages in a reconstructing Canada. In: E. Gee & G. Gutman (Eds.) *The overselling of population aging*. Don Mills, ON: Oxford University Press. 129-152.

Week 6 The regulatory environment in LTC: The U.S. case (Feb 10)

Applebaum, R., Moloch, R., & Tilly, J. (1997). Assuring homecare quality: A case study of State strategies. *Generations*, 21(4):57-63.

Freeman, I. C. (1997). Nursing home politics at the State level and implications for quality: The Minnesota example. *Generations*, 21(4): 44-48.

Latimer, J. (1997). The essential role of regulation to assure quality in long-term care. *Generations*, 21(4): 10-14.

Phillips, C. D., Hawes, C., Mor, V., Fries, B. E., & Morris, J. N. (1997). Geriatric assessment in nursing homes in the United States: Impact of a national program. *Generations*, 21(4): 15-20.

Zimmerman, D. R. (1997). The power of information: Using resident assessment data to assure and improve the quality of nursing home care. *Generations*, 21(4): 52-56.

Kane, R. A. (2001). Long-term care and a good quality of life: bringing them closer together. *The Gerontologist*, 41 (3), 293-304.

Week 7 The regulatory environment in Canada (Feb. 17)

Gordon, R.M. (2000). The emergence of assisted (supported) decision-making in the Canadian law of adult-guardianship and substitute decision-making. *International Journal of Law and Psychiatry*, 23 (1), 61-77.

Teare, G.F. (2001). The Resource-utilization Groups: Case-mix classification and funding in long-term care. *Stride*, October 2000/January 2001, 8-12,14,17.

National Advisory Council on Aging (2003). *Interim report card: Seniors in Canada 2003*. Ottawa: NACA . [DOWNLOAD COPY FROM NACA website <http://www.naca.ca>]

Week 8 Health care financing and resource allocation (Feb. 24)

Ances, B.M. (1999). Ethical issues involved in the rationing of medical care by age: Grandpa Jones vs. Joe Everyman. *Journal of Geriatric Psychiatry*, 32(1): 63-73.

Callahan, D. (1986). Adequate health care and an aging society: Are they morally compatible? *The Aging Society*, 1:247-267. pp. 247-267.

Elmore, R. (1997). Older people: resource allocation and fairness in the national health service in Britain. *Education and Ageing*, 12:19-31.

Williams, A. (1997). The rationing debate: Rationing health care by age; the case for. *British Medical Journal*, (314): 820-822.

Evans, J.G. (1997). The rationing debate: Rationing health care by age; the case against. *British Medical Journal*, (314): 822-825.

Evans, R.G., Barer, M.L., & Stoddart, G.L. (1995). User fees for health care: Why a bad idea keeps coming back (Or, what's health got to do with it?). *Canadian Journal on Aging*. 14(2): 360-390.

Week 9 Policy alternatives for home care (Mar. 2)

Blaser, C.J. (1998). The case against paid family caregivers: Ethical and practical issues. *Generations*, 22(3): 65-69.

Simon-Rusinowitz, L., Mahoney, K.J., & Benjamin, A.E. (1998). Payments to families who provide care: An option that should be available. *Generations*, 22(3): 69-75.

Hooyman, N.R., & Gonyea, J. (1995). National health care reform and long-term care: A feminist perspective. In *Feminist perspectives on family care: Policies for gender justice*. Family caregiver applications series, volume 6. Sage Publications: Thousand Oaks, CA. pp.318-338.

Keefe, J.M. & Fancey, P. (1997). Financial compensation or home help services: examining differences among program recipients. *Canadian Journal on Aging*, 16(2): 254-278.

Sundstrom, G. & Tortosa, M.A. (1999). The effects of rationing home-help services in Spain and Sweden: A comparative analysis. *Ageing and Society*, 19:343-361.

Week 10 Financial security in old age. What to do with the Canadian/Quebec Pension Plan (Mar 9)

Baldwin, B. (1996). Canada pension plan retirement benefits and the Canadian retirement income system. In *Experts forum on Canada pension plan reform*. Caledon Institute of Social Policy. Ottawa. pp.65-70.

Brown, R.L. (1995). Security for social security: Raise the age of entitlement? In E.M. Gee & G.M. Gutman (Eds.). *Rethinking retirement*. Simon Fraser University. pp.69-73.

Robson, B. (1996). Keeping mistakes 'honest': A plea for straight talk about the CPP. In *Experts' forum on Canada pension plan reform*. Caledon Institute of Social Policy. Ottawa. pp.21-27

Myles, J., & Quadagno, J. (1997). Recent trends in public pension reform: a comparative view. In Banting & Boadway (Eds) *Reform of retirement income policy: International and Canadian perspectives*. Kingston, ON: School of Policy Studies, Queen's University, pp. 247-271.

Rix, S.E. (2000). Income security in an aging world – what role for privatization? *Bold*, 10(4), 6-18.

Week 11 – Evaluating Health Policy Reform (Mar 16)

Kroneman, M.W. & van der Zee, J. (1997). Health policy as a fuzzy concept: Methodological problems encountered when evaluating health policy reforms in an international perspective. *Health Policy*, 40, 139-155.

Shiell, A. (1997). Health outcomes are about choices and values: an economic perspective on the health outcomes movement. *Health Policy*, 39, 5-15.

Kaskie, B., Knight, B.G. & Liebig, P (2001). State legislation concerning individuals with dementia: An evaluation of three theoretical models. *The Gerontologist*, 41(34), 383-393.

Week 12 Aging women and public policy (Mar 23)

MacFadgen, L., & Zimmerman, L. (1995). Women's retirement: Shifting Ground. In E.M. Gee & G.M. Gutman (Eds.). *Rethinking retirement*. Simon Fraser University. pp.93-118.

McDaniel, S.A. (1995). Work, retirement and women in later life. E.M. Gee & G.M. Gutman (Eds.). *Rethinking retirement*. Simon Fraser University. pp.75-92.

(*) McDonald, L. (2000) Alarmist economics and women's pensions: A case of semanticide. In E, Gee & G. Gutman (Eds.) *The overselling of population aging*. Don Mills, ON: Oxford University Press, pp. 115-128.

Week 13 Future Directions (Mar 30)

Ham, C. (1997). Priority setting in health care: Learning from international experiences. *Health Policy*, 42:49-66

Walker, A. (2000). Towards active ageing in Europe. *Hallym International Journal of Aging*, 2(1) 49-60.

Luddington, A.V. (1999). 'Age Power': How the new-old will transform medicine in the 21st century. *Geriatrics*, 54(12), 22-28.

SUPPLEMENTARY READINGS (Optional)

Introduction: Public policy in a context of population aging

Gee, E. M., & McDaniel, S. A. (1993). Social policy for an aging society. *Journal of Canadian Studies*, 28(1): 139-152.

Manga, P. (1987). The allocation of health care resources: Ethical and economic choices, conflicts and compromise. Commission d'enquête sur les services de santé et les services sociaux. Synthèse critique 33. *Publications du Québec*. 146p.

Marshall, V. W. (1993). A critique of Canadian aging and health policy. *Journal of Canadian Studies*, 28(1): 153-165.

McDaniel, S. A. (1994). Social research on aging: Retrospect and prospect. In Frideres, J. S., & Bruce, C. J. (Eds.). *The impact of an aging population on society*. Calgary, AB: Faculty of Social Services, The University of Calgary. pp. 121-133.

Health care in Canada

Chappell, N. (1993). The future of health care in Canada. *Journal of Social Policy*. 22(4): 487-505.

Greb, J., Chambers, L., Gafni, A., Goeree, R. & Labelle, R. (1994). Interprovincial comparisons of public and private sector long term care facilities for the elderly in Canada. *Canadian Public Policy*. 20(3): 278-296.

Osberg, L. (1996). *The equity, efficiency and symbolism of national standards in an era of provincialism*. Ottawa, ON: Caledon Institute of Social Policy, 11p.

Parboosingh, J. (1994). Health and health care issues. In Frideres, J. S., & Bruce, C. J. (Eds.), *The impact of an aging population on society*. Calgary, AB: Faculty of Social Services, The University of Calgary. pp. 107-120.

Torjman, S., & Battle, K. (1995). Can we have national standards? Ottawa, ON: Caledon Institute of Social Policy. 13p.

Long term care policy and programs: Assessing costs and benefits

Browne, G., Roberts, J., Gafni, A., Weir, R., Watt, S., & Byrne, C. (1995). More effective and less expensive: Lessons from five studies examining community approaches to care. *Health Policy*, 34:95-112.

Hollander, M. J., & Walker, E. R. (1997). *Report of the continuing care organization and terminology project*. Report prepared for the Division of Aging and Seniors, Health Canada. Victoria, BC: Hollander Analytical Services. 70p.

Steel, K., Leff, B., & Vaitovas, B. (1998). A home care annotated bibliography. *Journal of The American Geriatrics Society*, 46:898-909.

The regulatory environment in LTC: The U.S. case

Cohen, M. A. (1998). Emerging trends in the finance and delivery of long-term care: Public and private opportunities and challenges. *The Gerontologist*, 38(1): 80-89.

Dunbar, J.M., Neufeld, R.R., White, H.C., & Libow, L.S. (1996). Retrain, don't restrain: The educational intervention of the national nursing home restraint removal project. *The Gerontologist*, 36(4): 539-542.

Karon, S.L., & Zimmerman, D.R. (1996). Using indicators to structure quality improvement initiatives in long-term care. *Quality Management in Health Care*, 4(3): 54-66.

Public policy and family care of the elderly

Chappell, N. L. (1994). Aging and social support: Policy implications. In Frideres, J. S., & Bruce, C. J. (Eds.), *The impact of an aging population on society*. Calgary, AB: Faculty of Social Services, The University of Calgary. pp. 145-152.

Gee, E. M. (1990). Demographic change and intergenerational relations in Canadian families: Findings and social policy implications. *Canadian Public Policy*, 21(2): 191-199.

Neysmith, S.M. (1993). Developing a home care system to meet the needs of aging Canadians and their families. In Hendricks, J., & Rosenthal C.J. (Eds) *The remainder of their days: Domestic policy and older families in the United States and Canada*. Garland Publishing, Inc. New York. pp. 145-167.

Rosenthal, C. J., & Gladstone, J. (1994). Family relationships and support in later life. In Marshall, V., & McPherson (Eds.), *Aging, Canadian perspectives*. Broadview Press. pp.

Trydegard, G.-B. (1998). Public long term care in Sweden: Differences and similarities between home-based and institution-based care of elderly people. *Journal of Gerontological Social Work*, 29(4):13-35.

Policy Alternatives for home care

Health Canada. (1998). Addressing the challenges and opportunities. In *National Conference on Home Care; Proceedings*. Prepared by Helen Patriquin. Ottawa, ON: Health Canada Publications, pp.36-42.

Financial security in old age

Battle, K. (1997). A new old age pension. In Banting & Boadway (Eds.). *Reform of retirement income policy: international and Canadian perspectives*. Kingston, ON: School of Policy Studies, Queen's University. pp. 135-190.

Guillemard, A.-M., & van Gunsteren, H. (1991). Pathways and their prospects: A comparative interpretation of the meaning of early exit. In Kohli, Rein, Guillemard & van Gunsteren (Eds)

Time for retirement: Comparative studies of early exit from the labor force. Cambridge University Press. pp. 362-387.

Hutton, S. (1998). Progress Report: Incomes in retirement in the UK: changes in the debate since 1996 and prospects for the future. *Ageing and Society*, 18, 611-626.

Aging women and public policy

Hooyman, N. R. (1990). Women as caregivers of the elderly: Implications for social welfare policy and practice. In Biegel, D. E., Blum, A. (Eds.), *Ageing and caregiving: Theory, research, and policy*. Sage Publications, California. pp. 221-241.

Future directions

Chappell, N. L. (1993). The future of health care in Canada. *Journal of Social Policy*, 22(4):487-

Hamilton, N., & Bhatti, T. (1996). *Population health promotion: An integrated model of population health and health promotion*. Ottawa, ON: Health Promotion Development Division, Health Canada.

Walker, A. (1998). Speaking for themselves: The new politics of old age in Europe. *Education and Ageing*, 13(1): 13-34.